





Youth Voter Turnout in the States during the 1998 Midterm and 2000 Presidential Elections

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Youth voter turnout among citizens varies substantially across states, in both the 1998 Midterm election, and the 2000 Presidential election, and is consistently lower than voter turnout rates of adults 25 and older.² Voter turnout rates have generally declined in midterm election years between 1978 and 1998 by 6 percentage points among young citizens between the ages of 18 and 24. In Presidential election years between 1972 and 2000, the national youth voter turnout rate has declined by 13 percentage points among young citizens.

State by State Voter Turnout for 1998

In 1998, youth voter turnout rates among citizens were highest in Minnesota (43%), North Dakota (34%), Alabama (34%), Wisconsin (34%), and Wyoming (33%), but were very low in Nevada (12%), Texas (12%), Mississippi (10%), and Arizona (9%). Youth voter turnout was lowest in Virginia, with a youth turnout rate among citizens of 8 percent. Across all states, voter turnout rates among adults 25 and older ranged from a low of 37 percent in Virginia to a high of 72 percent in Minnesota. Nationally, youth voter turnout in 1998 was 21 percent, and voter turnout among adults over age 25 was 53 percent.

In all cases, youth voter turnout was on average 32 percentage points lower than the adult voter turnout rate. The smallest voter turnout gap, at 24 percentage points, was in Louisiana, and the largest gap, at 49 percentage points, was in Montana.

Between 1978 and 1998, youth voter turnout rates had declined from a national youth voter turnout rate among citizens in 1978 of 27 percent to a youth voter turnout rate among citizens in 1998 of 21 percent. Between 1978 and 1998, only 13 states saw a rise in their youth voter turnout rates, with the greatest gain in Kentucky at 13 percentage points. Across all other states, some substantial declines in youth voter turnout among citizens between 1978 and 1998 were observed. In particular, Montana (24 percentage point decline), South Dakota (21 percentage point decline), Maine (18 percentage point decline), Michigan (17 percentage point decline), Tennessee (17 percentage point decline), and Mississippi (17 percentage point decline) saw the greatest declines in youth voter turnout among citizens over the 20-year period during midterm elections.

State by State Voter Turnout for 2000

Similar patterns in youth voter turnout are evident in 2000, where the same states that exhibited low voter turnout among young people in 1998 were also the same states that exhibited low voter turnout in 2000. Youth voter turnout was highest in 2000 in Alaska (63%), North Dakota (62%), Maine (60%), the District of Columbia (57%), and Wisconsin (56%). Youth voter turnout in 2000 was very low in Arizona (28%), New Mexico (28%), Tennessee (28%), and South Dakota (27%). Youth Voter turnout was lowest in Hawaii at 22 percent. Across all states, voter turnout rates among adults 25 and older ranged from a low of 55 percent in Hawaii to a high of 84 percent in Alaska. Nationally, youth voter turnout in 2000 was 42 percent, and voter turnout among adults over age 25 was 70 percent.

Similar to 1998, in all states, youth voter turnout was on average 28 percentage points lower than voter turnout among adults ages 25 and older. For 2000, the smallest voter turnout gap, at 14 percentage points, was in North Dakota, and the largest voter turnout gap, at 43 percentage points, was in South Dakota.

Between 1972 and 2000, youth voter turnout declined by 13 percentage points nationally from a 1972 youth voter turnout rate among citizens of 55 percent to a youth voter turnout rate among citizens of 42 percent. Similar to the changes observed between 1978 and 1998 in youth voter turnout among citizens, in Presidential Years, youth voter turnout has declined in the majority of states. Specifically, Colorado (27 percentage points), Idaho (27 percentage points), Utah (32 percentage points), Hawaii (41 percentage points), and South Dakota (47 percentage points) saw the greatest declines in youth voter turnout between 1972 and 2000. However, not all states saw their youth voter turnout rates fall. Eleven states saw no change or an increase in the voter turnout among young citizens between 1972 and 2000. Specifically, Virginia (6 percentage points), Louisiana (6 percentage points), Nevada (7 percentage points), the District of Columbia (18 percentage points), and Maine (19 percentage points) all saw the greatest gains in youth voter turnout among citizens in presidential years between 1972 and 2000.

Table 1 – Voter Turnout Among Citizens in 1998, by State									
State	Voter Turnout Among 18-24 year old Citizens	Voter Turnout Among 25 year old and older Citizens	Voter Turnout All Citizens, Ages 18 and older	Difference in Voter Turnout between 18- 24 year olds and 25+ citizens ³	Voter Turnout Among 18-24 year old Citizens in 1978	Decline in Youth Voter Turnout between 1978 and 1998 ⁴ .			
Alabama	34%	59%	56%	25% points	30%	4% points			
Alaska	30%	67%	63%		31%				
				37% points		-1% point			
Arizona	9%	45%	40%	36% points	19%	-10% points			
Arkansas	13%	49%	44%	36% points	18%	-5% points			
California	29%	59%	55%	30% points	32%	-3% points			
Colorado	28%	64%	59%	36% points	25%	3% points			
Connecticut	17%	56%	52%	39% points	28%	-11% points			
Delaware	13%	45%	41%	32% points	18%	-5% points			
D.C.	22%	58%	52%	36% points	21%	1% point			
Florida	14%	51%	47%	37% points	26%	-12% points			
Georgia	16%	46%	43%	30% points	12%	4% points			
Hawaii	27%	61%	57%	34% points	31%	-4% points			
Idaho	24%	56%	51%	32% points	22%	2% points			
Illinois	21%	57%	53%	36% points	25%	-4% points			
Indiana	18%	47%	43%	29% points	22%	-4% points			
Iowa	22%	59%	55%	37% points	23%	-1% point			
Kansas	15%	49%	44%	34% points	27%	-12% points			
Kentucky	29%	54%	52%	25% points	16%	13% points			
Louisiana	24%	48%	44%	24% points	24%	No change			
Maine	20%	55%	52%	35% points	38%	-18% points			
Maryland	26%	60%	57%	34% points	25%	1% point			
Massachusetts	29%	61%	57%	32% points	34%	-5% points			
Michigan	21%	60%	55%	39% points	38%	-17% points			
Minnesota	43%	72%	69%	29% points	48%	-5% points			
Mississippi	10%	48%	43%	38% points	27%	-17% points			
Missouri	25%	54%	50%	29% points	28%	-3% points			
Montana	13%	62%	56%	49% points	37%	-24% points			
Nebraska	18%	55%	50%	37% points	22%	-4% points			
Nevada	12%	45%	41%	33% points	18%	-6% points			
New Hampshire	17%	47%	44%	30% points	17%	No change			
New Jersey	19%	48%	44%	29% points	25%	-6% points			
New Mexico	27%	59%	55%	32% points	24%	3% points			
New York	24%	58%	54%	34% points	28%	-4% points			
North Carolina	17%	50%	46%	33% points	14%	3% points			
North Dakota	34%	63%	59%	29% points	46%	-12% points			
Ohio	22%	53%	49%	31% points	25%	-3% points			
Oklahoma	15%	47%	44%	32% points	25%	-10% points			
Oregon	22%	59%	54%	37% points	36%	-14% points			
Pennsylvania	16%	47%	43%	31% points	28%	-12% points			
Rhode Island	18%	62%	58%	44% points	28%	-10% points			
South Carolina	21%	55%	51%	34% points	18%	3% points			
South Dakota	14%	61%	52%	47% points	35%	-21% points			
Tennessee	15%	43%	40%	28% points	32%	-17% points			
Texas	12%	45%	41%	33% points	20%	-8% points			
Utah	16%	52%	45%	36% points	30%	-14% points			
Vermont	16%	62%	57%	46% points	19%	-3% points			
Virginia	8%	37%	34%	29% points	21%	-13% points			
Washington	24%	57%	53%	33% points	20%	4% points			
West Virginia	14%	41%	39%	27% points	18%	-4% points			
Wisconsin	34%	58%	55%	24% points	36%	-2% points			
Wyoming	33%	62%	58%	29% points	36%	-3% points			
National	21%	53%	49%	32% points	27%	-6% points			

Source: Current Population Survey, November 1998 and 1978 Supplements.

Table 2 - Voter Turnout Among Citizens in 2000, by State

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State	Voter Turnout Among 18-24 year old Citizens	Voter Turnout Among 25 year old and older Citizens	Voter Turnout All Citizens, Ages 18 and older	Difference in Voter Turnout between citizens 18-24 and 25+	Voter Turnout Among 18-24 year old Citizens in 1972	Decline in Youth Voter Turnout between 1972 and 2000.			
Alabama	44%	70%	66%	26% points	43%	1% point			
Alaska	63%	84%	82%	21% points	58%	5% points			
Arizona	28%	62%	57%	34% points	48%	-20% points			
Arkansas	40%	61%	58%	21% points	42%	-2% points			
California	44%	70%	67%	26% points	64%	-20% points			
Colorado	36%	68%	64%	32% points	63%	-27% points			
Connecticut	49%	70%	68%	21% points	57%	-8% points			
Delaware	50%	75%	73%	25% points	56%	-6% points			
D.C.	57%	81%	78%	24% points	39%	18% points			
Florida	41%	69%	66%	28% points	50%	-9% points			
Georgia	41%	65%	62%	24% points	41%	No change			
Hawaii	22%	55%	51%	33% points	63%	-41% points			
Idaho	41%	69%	65%	28% points	68%	-27% points			
Illinois	47%	73%	70%	26% points	62%	-15% points			
Indiana	35%	68%	64%	33% points	57%	-22% points			
Iowa	50%	74%	71%	24% points	68%	-18% points			
Kansas	41%	72%	67%	31% points	62%	-21% points			
Kentucky	39%	67%	64%	28% points	46%	-7% points			
Louisiana	49%	77%	73%	28% points	43%	6% points			
Maine	60%	78%	76%	18% points	41%	19% points			
Maryland	42%	70%	67%	28% points	54%	-12% points			
Massachusetts	47%	74%	71%		63%	· · · · · · · · · · · · · · · · · · ·			
	44%	75%	71%	27% points	54%	-16% points			
Michigan				31% points		-10% points			
Minnesota	54%	80%	77%	26% points	68%	-14% points			
Mississippi	48%	71%	67%	23% points	43%	5% points			
Missouri	36%	78%	73%	42% points	57%	-21% points			
Montana	46%	72%	69%	26% points	52%	-6% points			
Nebraska	37%	70%	65%	33% points	53%	-16% points			
Nevada	35%	61%	58%	26% points	28%	7% points			
New	37%	74%	71%	37% points	47%	-10% points			
Hampshire		= 407	===:	2201	===:	.=			
New Jersey	42%	74%	70%	32% points	59%	-17% points			
New Mexico	28%	63%	59%	35% points	49%	-21% points			
New York	42%	71%	68%	29% points	61%	-19% points			
North Carolina	34%	66%	62%	32% points	36%	-2% points			
North Dakota	62%	76%	74%	14% points	70%	-8% points			
Ohio	42%	68%	65%	26% points	55%	-13% points			
Oklahoma	41%	69%	65%	28% points	53%	-12% points			
Oregon	47%	78%	75%	31% points	47%	No change			
Pennsylvania	36%	66%	63%	30% points	47%	-11% points			
Rhode Island	46%	71%	69%	25% points	70%	-24% points			
South Carolina	43%	68%	65%	25% points	38%	5% points			
South Dakota	27%	70%	64%	43% points	74%	-47% points			
Tennessee	28%	65%	60%	37% points	48%	-20% points			
Texas	37%	65%	60%	28% points	48%	-11% points			
Utah	42%	68%	63%	26% points	74%	-32% points			
Vermont	36%	75%	71%	39% points	41%	-5% points			
Virginia	49%	70%	68%	21% points	43%	6% points			
Washington	45%	73%	69%	28% points	56%	-11% points			
West Virginia	36%	59%	56%	23% points	51%	-15% points			
Wisconsin	56%	78%	75%	22% points	57%	-1% point			
Wyoming	48%	72%	69%	24% points	63%	-15% points			
National	42%	70%	68%	28% points	55%	-13% points			

Source: Current Population Survey, November 2000 and 1972 Supplements.

Notes

- Youth Director and Research Director respectively. All errors in fact or interpretation are our own.
- ² Measuring youth voter turnout raises difficult issues, and there is not a single clearly correct turnout figure for youth in any given year. However, no matter how we measure youth and adult voter turnout, there has been a significant decline in voter turnout since 1972.

The simplest and most common measure used by researchers of voter turnout is the number of voters divided by the number of adult residents. Voter turnout in this fact sheet is calculated for U.S. citizens only, which generates higher voter turnout figures than those reported by the U.S. Census Bureau. Furthermore, we adjust the voter turnout rate for non-responses in the voting question. While the quality of data from the CPS is generally excellent, there are survey participants who do not answer every question presented in the survey. CIRCLE excludes those individuals who did not answer the voting question from our calculations when determining voter turnout; we do not count them as non-voters, because we believe that this would understate voter turnout. Typically, researchers who do count non-answers as "no's" find a lower turnout rate in each year than we present here. For this report, we calculate turnout for citizens in the following manner:

Voter Turnout_{citizens no missing} = $\frac{(\# \text{ of self-reported voters})}{(\# \text{ of U.S. Citizens over age 18 who answered the voting question})}.$

Our voter turnout figures are based on the 1998 and 2000 U.S. Census Bureau's Current Population Survey (CPS) November Supplements respectively. The November supplement of the Current Population survey is generally completed within two weeks of the November election, and samples the non-institutionalized population of the U.S. For each survey, approximately 90,000 adults ages 18 or older were interviewed. All data are publicly available, and all programs used to generate these data are available upon request. For more information on issues related to estimating voter turnout, see "Youth Voter Turnout Has Declined by Any Measure" by Peter Levine and Mark Lopez of the Center for Information and Research on Civic Learning and Engagement (CIRCLE), September 2002.

³ This is calculated by taking the 25+ voter turnout rate and subtracting the 18-24 voter turnout rate.

⁴ This is obtained by taking the 1978 voter turnout figure and subtracting from it the 1998 voter turnout figure. Thus, a negative number represents a decline between 1978 and 1998. A positive number represents an improvement between 1978 and 1998.